

Supporting a Transparent Culture of Fairness, Openness and Learning

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The NHS Patient Safety Strategy

Safer culture, safer systems, safer
patients

July 2019

Developing a patient safety strategy for the NHS

Proposals for consultation

December 2018

Openness and transparency

To improve the safety of healthcare we must acknowledge the things that can, and do, go wrong and that we need to make changes. Talking about incidents where people were harmed can be uncomfortable. Not talking about them is dangerous. We must support everyone to be open and transparent, including with the patients who are harmed and their families and carers. Openness is a prerequisite for sharing insight about safety: being open supports the kind of positive accountability needed for change, as well as being the right thing to do.

Just culture

When things go wrong

Learning culture

Transparency and openness

A just culture guide

Supporting consistent, constructive and fair evaluation of the actions of staff involved in patient safety incidents

This guide supports a conversation between managers about whether a staff member involved in a patient safety incident requires specific individual support or intervention to work safely. Action singling out an individual is rarely appropriate - most patient safety issues have deeper causes and require wider action.

The actions of staff involved in an incident should **not** automatically be examined using this *just culture guide*, but it can be useful if the investigation of an incident begins to suggest a concern about an individual action. The guide highlights important principles that need to be considered before formal management action is directed at an individual staff member.

An important part of a just culture is being able to explain the approach that will be taken if an incident occurs. A just culture guide can be used by all parties to explain how they will respond to incidents, as a reference point for organisational HR and incident reporting policies, and as a communication tool to help staff, patients and families understand how the appropriate response to a member of staff involved in an incident can and should differ according to the circumstances in which an error was made. As well as protecting staff from unfair targeting, using the guide helps protect patients by removing the tendency to treat wider patient safety issues as individual issues.

Please note:

- A **just culture guide** is not a replacement for an investigation of a patient safety incident. Only a full investigation can identify the underlying causes that need to be acted on to reduce the risk of future incidents.
- A **just culture guide** can be used at any point of an investigation, but the guide may need to be revisited as more information becomes available.
- A **just culture guide** does not replace HR advice and should be used in conjunction with organisational policy.
- The **guide** can only be used to take one action (or failure to act) through the guide at a time. If multiple actions are involved in an incident they must be considered separately.

Start here - Q1. deliberate harm test

1a. Was there any intention to cause harm?



Yes

Recommendation: Follow organisational guidance for appropriate management action. This could involve: contact relevant regulatory bodies, suspension of staff, and referral to police and disciplinary processes. Wider investigation is still needed to understand how and why patients were not protected from the actions of the individual.

END HERE

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The future of NHS patient safety investigation: engagement feedback

November 2018



THE
BEHAVIOURAL
INSIGHTS
TEAM



Resolution

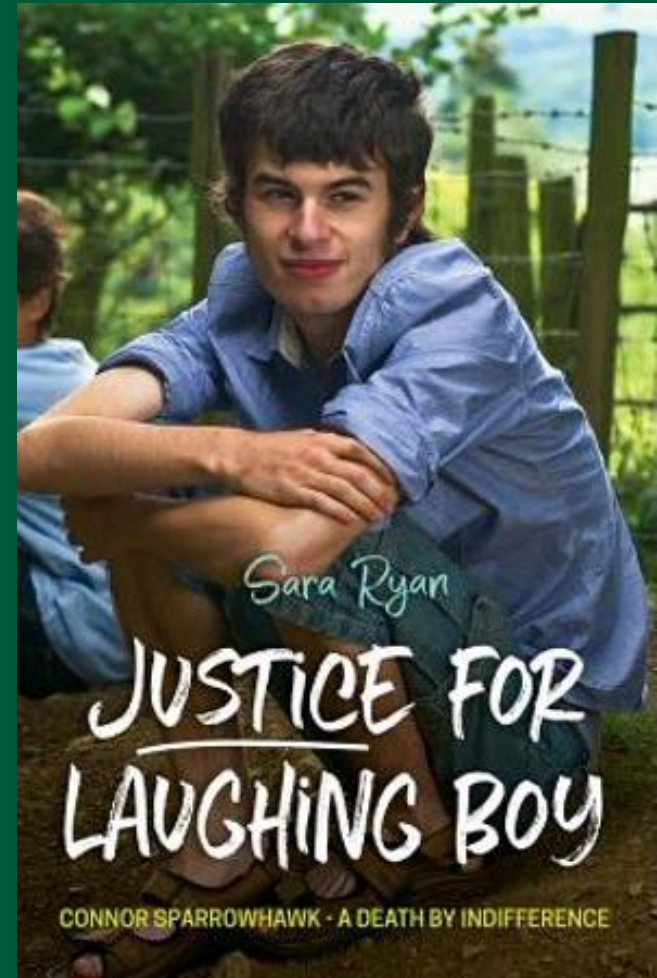
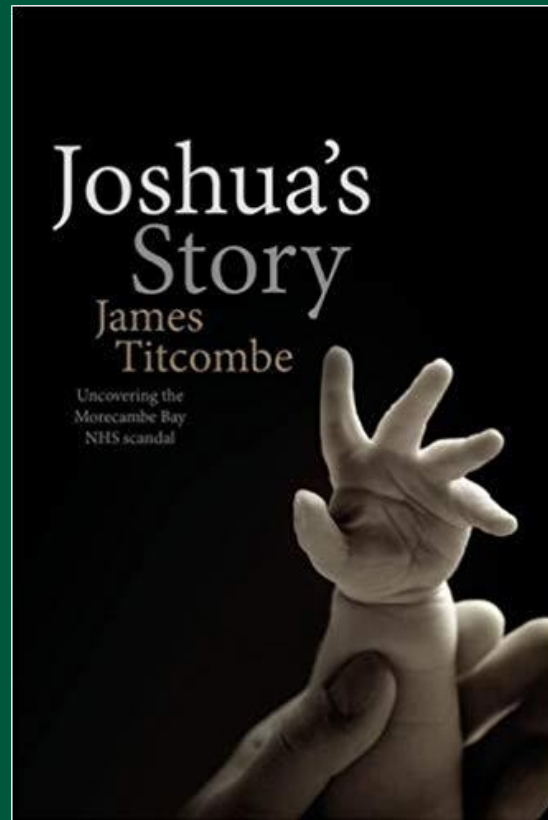
Behavioural insights into patient motivation to make a claim for clinical negligence

Final report by the Behavioural Insights Team

August 2018

Throughout our review, families and carers have told us that they often have a poor experience of investigations and are not always treated with kindness, respect and honesty. This was particularly the case for families and carers of people with a mental health problem or learning disability.

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Just culture inhibitors comments



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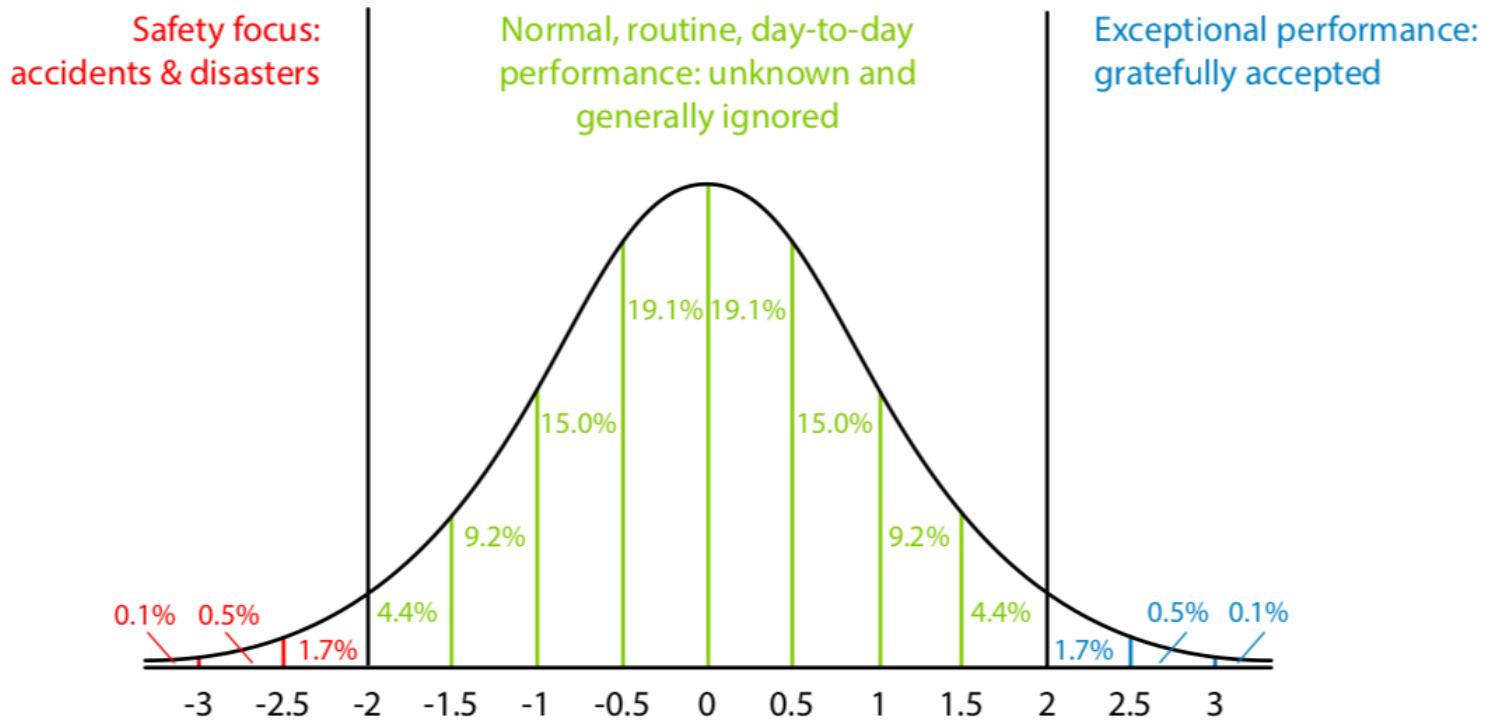
**LEARN
NOT
BLAME**

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2.3 Clarity, truth and accountability

An argument can often be observed in conversations on social media, or the comments sections of media stories, that families want someone to blame when things go wrong. Time and again families are at pain to point out that blame is not their motivation:

“I don’t apportion any blame for his death at all, its one of those things that happened but we’re still not quite sure about whether he did fall or not. So many different stories there, some of them just didn’t make sense. There was no blame involved but the way it was handled was dreadful, it was quite embarrassing to be a nurse at that period of time” (1-1 conversation).



EUROCONTROL (2013). From Safety-I to Safety-II: A White Paper. Brussels.
<https://www.skybrary.aero/bookshelf/books/2437.pdf>

1st story

Human error and violations

Appears quickly after an event

High personalisation

Low context

Low complexity

High newsworthiness

Appears easily preventable and fixable (with hindsight)

2nd story

System vulnerabilities

Emerges slowly after delay

Lower personalisation

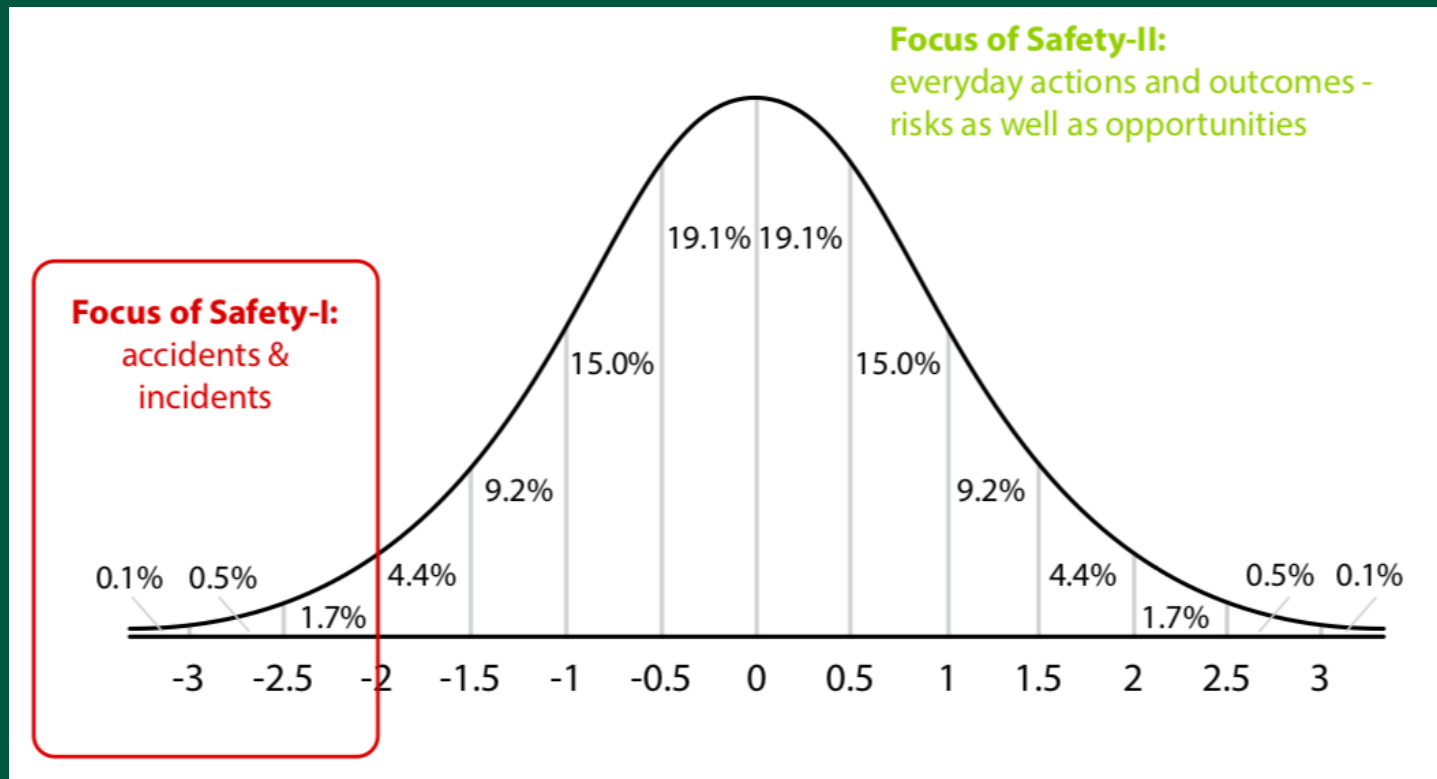
Higher context

Higher complexity

Low newsworthiness

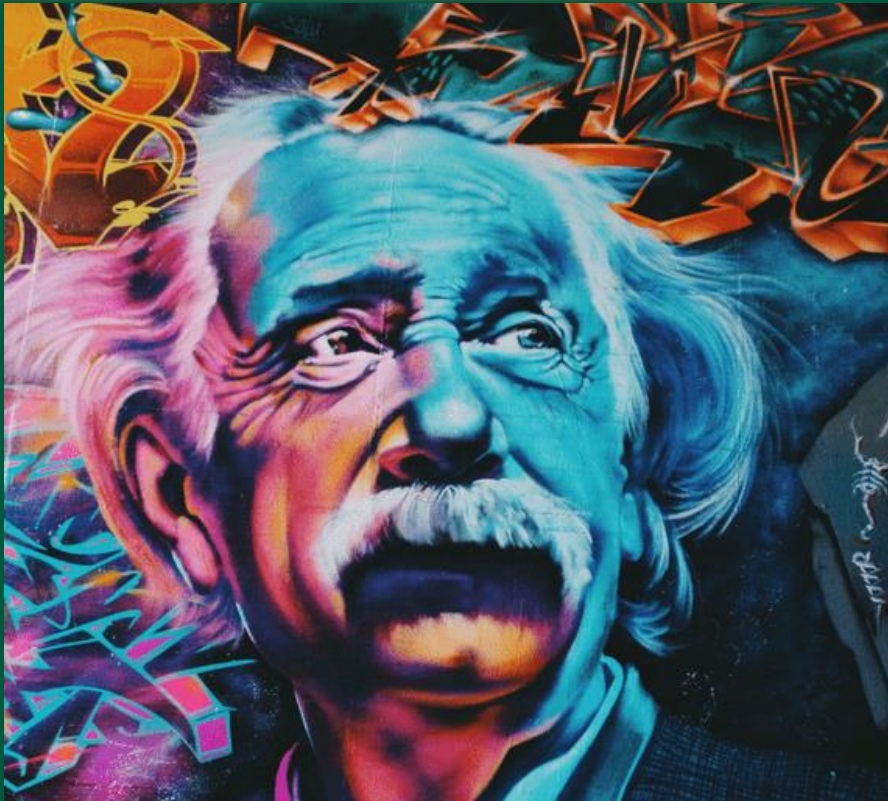
No easy prevention or remediation

Steve Shorrock
@StevenShorrock



EUROCONTROL (2013). From Safety-I to Safety-II: A White Paper. Brussels.
<https://www.skybrary.aero/bookshelf/books/2437.pdf>

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*"I have no special
talents, I am only
passionately
curious."*

ALBERT EINSTEIN

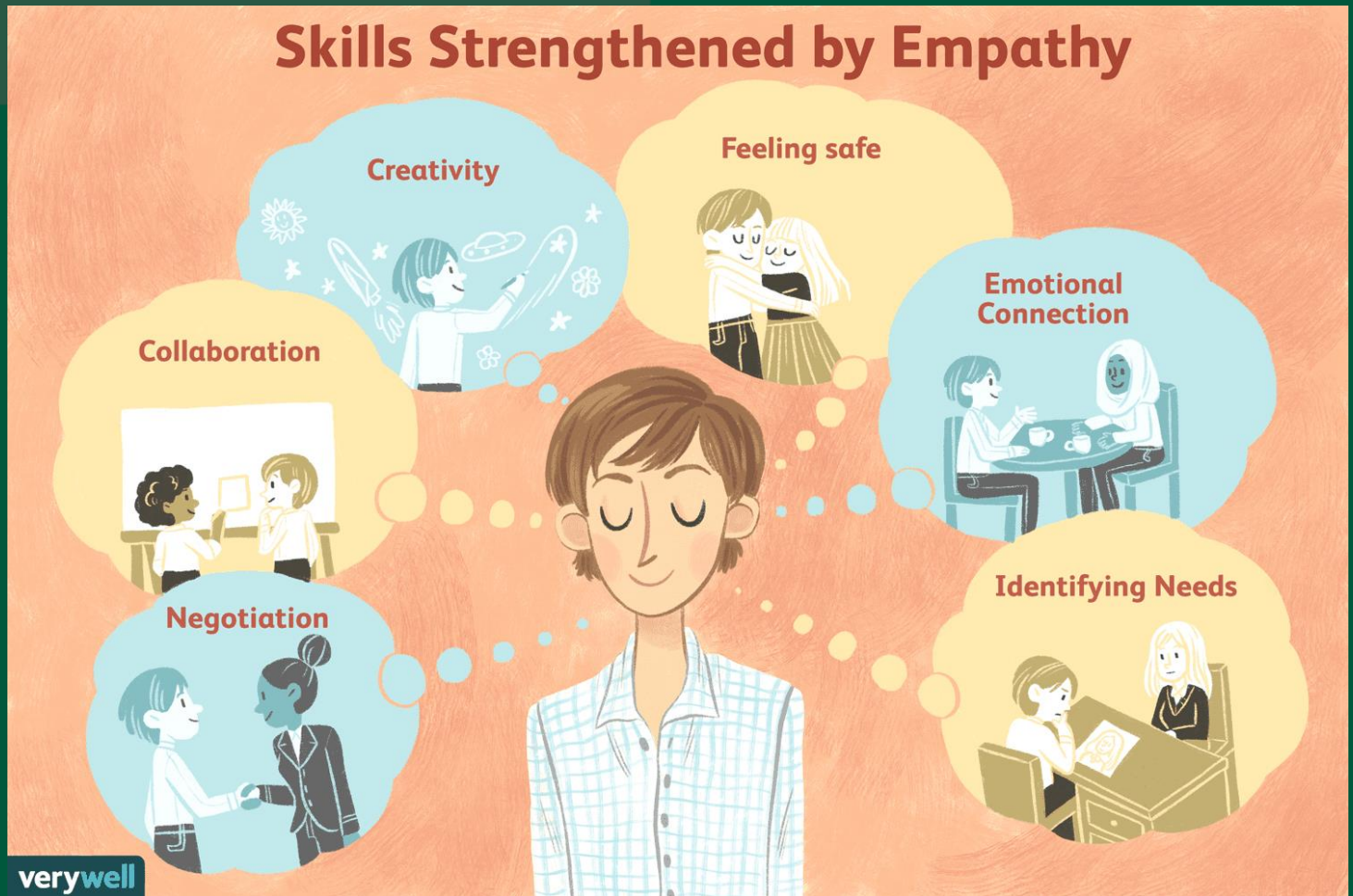
ANTECEDENTS & OUTCOMES PSYCHOLOGICAL SAFETY



*Antecedents and outcomes that had a large effect size at both the individual and group level of analysis.

Source: Frazier, M. L., Fainshmidt, S., Klinger, R. L., Pezeshkan, A., & Vracheva, V. (2017). Psychological safety: A meta-analytic review and extension. *Personnel Psychology*, 70(1), 113-165.

Skills Strengthened by Empathy



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How do we ensure that “just culture” does not become another meaningless platitude?

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DAUK

COME AND JOIN THE BIG CONVERSATION

**What do we mean by a
“Just Culture” in the NHS?**

An event to open up and take forward a collaborative dialogue between patients, families, and healthcare professionals on what we mean by a just culture in the NHS.

With participation from Patient Safety Congress speakers Scott Morrish, Susanna Stanford, Clare Holt and Jenny Vaughan, and legal input from Edward Henry QC, QEB Chambers

6.30-8pm
Tuesday 2nd July 2019

Friends Meeting House
6 Mount Street, Manchester, M2 5NS

Free entry | Tea and Coffee will be provided

<https://www.eventbrite.co.uk/e/what-do-we-mean-by-a-just-culture-for-the-nhs-tickets-63320347865>

Friends Meeting House is Centrally located directly behind the distinct Central Library building 2 minutes walk from Manchester Central Convention Complex, the Patient Safety Congress location.



www.dauk.org
contact@dauk.org
[TheDoctorsAssociationUK](https://www.facebook.com/TheDoctorsAssociationUK)
[Doctorsassociationuk](https://www.instagram.com/Doctorsassociationuk)
[@TheDA_UK](https://twitter.com/TheDA_UK)

RESTORATIVE JUST CULTURE CHECKLIST

Restorative Just Culture aims to repair trust and relationships damaged after an incident. It allows all parties to discuss how they have been affected, and collaboratively decide what should be done to repair the harm.

WHO IS HURT?

ACKNOWLEDGED:
NO YES

Have you acknowledged how the following parties have been hurt:

First victim(s) – patients, passengers, colleagues, consumers, clients

Second victim(s) – the practitioner(s) involved in the incident

Organization(s) – may have suffered reputational or other harm

Community – who witnessed or were affected by the incident

Others – please specify:.....

WHAT DO THEY NEED?

EXPLORED:
NO YES

Have you collaboratively explored the needs arising from harms done:

First victim(s) – information, access, restitution, reassurance of prevention

Second victim(s) – psychological first aid, compassion, reinstatement

Organization(s) – information, leverage for change, reputational repair

Community – information about incident and aftermath, reassurance

Others – please specify:.....

WHOSE OBLIGATION IS IT TO MEET THE NEED?

IDENTIFIED:
NO YES

Have you explored the needs arising from the harms above:

First victim(s) – tell their story and willing to participate in restorative process

Second victim(s) – willing to tell truth, express remorse, contribute to learning

Organization(s) – willing to participate, offered help, explored systemic fixes

Community – willing to participate in restorative process and forgiveness

Others – please specify:.....

READY TO FORGIVE?

NO YES

Forgiveness is not a simple act, but a process between people:

Confession – telling the truth of what happened and disclosing own role in it

Remorse – expressing regret for harms caused and how to put things right

Forgiveness – moving beyond event, reinvesting in trust and future together

ACHIEVED GOALS OF RESTORATIVE JUSTICE?

ACHIEVED:
NO YES

Your response is restorative if you have:

Moral engagement – engaged parties in considering the right thing to do now

Emotional healing – helped cope with guilt, humiliation; offered empathy

Reintegrating practitioner – done what is needed to get person back in job

Organizational learning – explored and addressed systemic causes of harm

Public Domain. By Professor Sidney Dekker—Griffith University, Delft University and Art of Work. sidneydekker.com

BACKGROUND OF RESTORATIVE JUSTICE

Restorative Just Culture asks:

- **Who is hurt?**
- **What do they need?**
- **Whose obligation is that?**

Accountability is *forward-looking*. Together, you explore what needs to be done and who should do it

An **account** is something you tell and learn from

Retributive Just Culture asks:

- What rule is broken?
- How bad is the breach?
- What should consequences be?

Accountability is *backward-looking*, finding the person to blame and imposing proportional sanctions

An **account** is something you settle or pay

WHY AVOID RETRIBUTIVE JUST CULTURE?

A retributive just culture can turn into a blunt HR or managerial instrument to get rid of people. It plays out between 'offender' and employer—excluding voices of first victims, colleagues, community. A retributive just culture is linked with hiding incidents and an unwillingness to report and learn. The more powerful people are in an organization, the more 'just' they find their retributive just culture. A retributive response doesn't identify systemic contributions to the incident, thus inviting repetition.

GUIDANCE FOR USE OF RESTORATIVE JUST CULTURE CHECKLIST

On the checklist, mark where you think you are, like so:  or so: 

Together, the marks reveal what you still need to do.

HURTS, NEEDS AND OBLIGATIONS

An incident causes (potential) hurts or harms. This creates needs in the parties harmed.

These needs produce obligations for the (other) parties involved.

Restorative justice allows parties to discuss their hurts, their needs and the resulting obligations *together*. Incidents don't just harm their (first) victim(s). They also (potentially) harm the second victim, supervisors, the organization, colleagues, bystanders, families, regulatory relationships and the surrounding community. All these parties have different needs arising from the harms caused to them. The checklist allows you to trace the harmed parties, their needs, and the obligations on them/others.

FORGIVENESS

Forgiveness is not a simple act of one person to another. Forgiveness is a relational process that involves truth-telling, repentance and the repair of trust. It takes time. Trust is easy to break and hard to fix. Some first victims may be unwilling or unable to forgive. Second victims can also have difficulty forgiving themselves. Parties need to have patience and compassion, and may end up going separate ways.

GOALS OF RESTORATIVE JUSTICE

- **Moral engagement** can mean accepting appropriate responsibility for what happened, recognizing the seriousness of harms caused, and humanizing the people involved. Incidents can overwhelm an organization (e.g. a legal, reputational, financial, managerial issue). It is easy to forget that it is also a moral issue: What is the right thing to do?
- **Emotional healing** aims to deal with feelings such as grief, resentment, humiliation, guilt and shame. It is a basis for repairing trust and relationships.
- **Reintegrating** the practitioner expresses the trust and confidence that the incident is about more than just the individual. Expensive lessons can disappear from the organization if the practitioner is not helped back into the job, and letting them go tends to obstruct the three other goals. If you fire someone, what have you fixed?
- Restorative justice is better geared toward *addressing the causes* of harm because it goes beyond the individual practitioner and invites a range of stories and voices. Forward-looking accountability is about avoiding blame, and instead fixing things.

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